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INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 AF-06

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TRSE-00 OMB-01 AGR-05 STR-04 CIEP-01 /121 R

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S/S-O: P. JOHNSON

EA:LEEDMOND (INFO)

S: P. BARBIAN

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FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS

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E.O. 11652: N/A

TAGS: UN, EGEN

SUBJECT: GUIDANCE ON U.S. POLICY AND FOLLOWUP OF INITIATIVES
IN THE UNGA SEVENTH SPECIAL SESSION

REFS: A) STATE 224924

B) STATE 221319

C) USUN 4303

1. IN RESPONSE TO INQUIRIES FROM MISSIONS, THE FOLLOWING
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IS GUIDANCE CONCERNING U.S. POLICY TOWARD NORTH/SOUTH
ECONOMIC PROBLEMS, INCLUDING THE RELATIONSHIP BETWEEN THE

PROGRAM OF ACTIONS PROPOSED IN SECRETARY KISSINGER'S SPEECH OF SEPTEMBER 1 TO THE UNGA 7TH SPECIAL SESSION AND UNGA RESOLUTION 3362 (S-VII), DEVELOPMENT AND INTERNATIONAL ECONOMIC COOPERATION. ALSO DESCRIBED IS THE INSTITUTIONAL FRAMEWORK WHICH EXISTS WITHIN THE USG TO FOLLOW UP ON OUR INITIATIVES.

2. U.S. POLICY REGARDING THE 7TH SPECIAL SESSION WAS OUTLINED BY SECRETARY KISSINGER IN HIS SEPTEMBER 22, 1975 SPEECH TO THE UNGA:

BEGIN QUOTE A. THE SPECIAL SESSION GIVES US GROUND FOR HOPE THAT, AT LEAST FOR THE IMMEDIATE FUTURE, A CHOICE HAS BEEN MADE TO TURN AWAY FROM CONFRONTATION TOWARD COOPERATION. THE UNITED STATES IS PROUD TO SUPPORT THE FINAL DOCUMENT WHICH IS THE PRODUCT OF THE ARDUOUS EFFORT AND DEDICATION OF SO MANY IN THIS CHAMBER.

"B. THE UNITED STATES CONSIDERS THE ACHIEVEMENTS OF THE SPECIAL SESSION A BEGINNING, NOT AN END. AS RECOMMENDED BY THE FINAL REPORT, WE MUST NOW MOVE FORWARD IN AVAILABLE FORUMS TO GIVE REALITY AND CONTENT TO THE OBJECTIVES ON WHICH WE HAVE AGREED. IN THE DIFFICULT NEGOTIATIONS AHEAD, MY GOVERNMENT WILL PARTICIPATE ENERGETICALLY, IN A COOPERATIVE AND CONCILIATORY SPIRIT. END QUOTE

3. PROPOSALS IN THE SECRETARY'S SPEECH REFLECT BASIC U.S. POLICY AND THE U.S. WILL CONTINUE TO PRESS FOR THEIR IMPLEMENTATION, WHETHER OR NOT THEY WERE SPECIFICALLY CITED IN RESOLUTION 3362. EXCLUSION FROM THE RESOLUTION DID NOT CONSTITUTE REJECTION AND NONE OF THE SECRETARY'S PROPOSALS PER SE WAS EXPRESSLY REJECTED BY THE 7TH SPECIAL SESSION. WE CONTINUE TO BELIEVE ALL OUR PROPOSALS ARE IN THE LONG RANGE INTEREST OF THE DEVELOPING WORLD.

4. MOST OF THE SECRETARY'S PROPOSALS WERE ENDORSED OR MENTIONED IN THE 7TH SPECIAL SESSION UNGA RESOLUTION, NOT ALWAYS IN THE FORM WE MIGHT HAVE WISHED. THERE WERE ALSO A NUMBER OF PROPOSALS IN THE RESOLUTION WHICH WERE NOT PREFERRED U.S. INITIATIVES, BUT ON WHICH WE DID NOT MAKE LIMITED OFFICIAL USE
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RESERVATIONS. WHILE THE U.S. DOES NOT EXPECT TO TAKE THE INITIATIVE TO IMPLEMENT THE PROPOSALS OF OTHERS, WE WOULD NOT OPPOSE THEM IF THEY ARE REASONABLE, CONSTRUCTIVE AND NOT CONTRARY TO BASIC U.S. POLICIES AND INTERESTS.

5. THE EXPLANATORY STATEMENT OF AMBASSADOR MYERSON (REF C) DID NOT DISASSOCIATE THE U.S. FROM THE GENERAL CONSENSUS ON RESOLUTION 3362, ALTHOUGH AS INDICATED BY THE TEXT OF OUR RESERVATIONS, THERE WERE A NUMBER OF POINTS WITH WHICH WE COULD NOT AGREE. IT SHOULD BE EMPHASIZED, HOWEVER, AS

POINTED OUT IN REF A, THAT WE WERE NOT RECORDING DISAGREEMENT ON EVERY POINT MENTIONED, FOR IN SEVERAL CASES, EXPLANATIONS WERE MADE TO CLARIFY POINTS WHERE WE WISHED TO AVOID FUTURE MISUNDERSTANDINGS ON U.S. POSITIONS.

6. THE USG IS NOW INTENSIVELY PURSUING THE IMPLEMENTATION OF ITS INITIATIVES. SUCH QUESTIONS AS PHASING, THE APPROPRIATE MULTILATERAL FORA, AND THE ACTION BUREAU OR AGENCY IN THE USG ARE INVOLVED. AT THE REQUEST OF SECRETARY KISSINGER, A SPECIAL COMMITTEE OF THE NSC UNDER SECRETARIES' COMMITTEE HAS BEEN ESTABLISHED TO MONITOR THE FOLLOWUP OF HIS SEPTEMBER 1 SPEECH. THE SPECIAL COMMITTEE WILL BE CHAIRED BY UNDER SECRETARY ROBINSON. THE SPECIAL COMMITTEE WILL INCLUDE REPRESENTATIVES OF THE NSC, TREASURY,

AGRICULTURE, COMMERCE, OMB, AID, STR AND CIEP. IN SUPPORT OF THE SPECIAL COMMITTEE, A STATE/AID WORKING GROUP ALSO HAS BEEN ESTABLISHED UNDER THE CHAIRMANSHIP OF ASSISTANT SECRETARY ENDERS.

7. THE PROPOSALS COVER A WIDE SPECTRUM OF MAGNITUDE, COMPLEXITY, AND PERIOD FOR IMPLEMENTATION. SOME PROPOSALS, SUCH AS THE DEVELOPMENT SECURITY FACILITY FOR STABILIZING EXPORT EARNINGS OF DEVELOPING COUNTRIES, WERE SUSCEPTIBLE TO IMMEDIATE ACTION, AS DESCRIBED IN REF B; OTHERS, SUCH AS THOSE INVOLVING THE MULTILATERAL TRADE NEGOTIATIONS (MTN), DEPEND ON COMPLEX, LONG RANGE NEGOTIATIONS WHICH ARE JUST NOW GETTING UNDERWAY.

8. PERIODIC STATUS REPORTS ON ACTIONS BEING TAKEN TO IMPLEMENT U.S. PROPOSALS WILL BE FURNISHED POSTS AS EVENTS
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PERMIT.

9. ASSISTANT SECRETARY ENDERS WAS INTERVIEWED SEPTEMBER 30 BY USIA ECONOMIC WRITER ON OUTCOME OF THE 7TH SPECIAL SESSION. INTERVIEW IS ON VIDEO TAPE, WHICH IS AVAILABLE TO MISSIONS THROUGH USIA. AN EDITED TRANSCRIPT OF MR. ENDERS' REMARKS HAS BEEN TRANSMITTED BY WIRELESS FILE AND IT CAN BE USED IN CONJUNCTION WITH THIS TELEGRAM AND GUIDANCE IN REFTELS.

10. FOR MANILA: THIS TELEGRAM CONSTITUTES RESPONSE TO MANILA 13610. KISSINGER

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Message Attributes

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